# CITY OF ELDRIDGE, IOWA

# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**JUNE 30, 2020** 

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# CITY OF ELDRIDGE, IOWA OFFICIALS June 30, 2020

<u>Name</u>	<u>Title</u>	<b>Term Expires</b>
Martin O'Boyle	Mayor	January 2022
Steve Puls Brian Dockery Frank King Adrian Blackwell Bernie Peeters Bruce Cheek	Council Member	January 2020 January 2022 January 2022 January 2024 January 2024 Jaunary 2024
Barb O'Brien James Skadal Brock Kroeger James Roseman Michael Anderson	Utility Board Trustee	February 2026 February 2027 February 2022 February 2023 February 2024
Lisa A. Kotter	City Administrator	
James C. Martin	Assistant City Administrator	
Denise M. Benson	City Clerk	



# **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council City of Eldridge, Iowa

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Eldridge, Iowa, as of and for the year ended June 30, 2020, and the related Notes to the Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatements.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risks assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Eldridge, Iowa, as of June 30, 2020, and the respective changes in financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

### Other Matters

# Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, and the Schedule of the City's Proportionate Share of the Net Pension Liability on pages 4 through 11 and 49 through 55 to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Eldridge, Iowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed unqualified opinions on those financial statements. The supplementary information included in Schedules 1 through 3, are presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Other Reporting Required by Government Auditing Standards

Miner, Gilly; Mell CAPC

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 25, 2021, on our consideration of City of Eldridge's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City of Eldridge, Iowa's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Audit Standards</u> in considering City of Eldridge, Iowa's internal control over financial reporting and compliance.

Clinton, Iowa January 25, 2021

The City of Eldridge, Iowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2020. We encourage readers to consider this information in conjunction with the City's financial statements.

#### 2020

### FINANCIAL HIGHLIGHTS

- Revenues of the City's governmental program and activity revenues increased by \$1,184,616 or 22.18 % over the prior fiscal year. Program expenses of the City's governmental activities increased \$987,553 or 24.95% over the prior year.
- Revenues of the City's business type activities decreased by \$848,400 or 11.37% under the prior year; and expenses decreased \$661,339 or 8.48% under the prior year.
- The City's total net position increased \$1,059,127 or 1.96% from June 30, 2019 to June 30, 2020. Of this amount, the net position after transfers of the governmental activities increased \$419,576 and the net position after transfers of the business type activities increased \$639,551.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Net Position and a Statement of Activities. These statements provide information about the activities of the City of Eldridge, Iowa as a whole and present an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplemental Information further explains and supports the financial statements with a comparison of the City's budget for the year, the City's proportionate share of the net pension liability and related contributions.

Supplemental Information provides detailed information about the City's nonmajor governmental funds and special revenue funds. In addition, the Schedule of Expenditures of Federal Awards provides details of the federal program benefiting the City.

### REPORTING THE CITY'S FINANCIAL ACTIVITIES

## Government-wide Financial Statements

One of the most important questions asked about the City's finances is "Is the City as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position and the Statement of Net Activities report all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The Statement of Net Position and the Statement of Activities report two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and intergovernmental payments finance most of these activities.
- Business-type Activities include the water and electric utilities, sanitary sewer system, the community center, and the fitness center. These activities are financed primarily by user charges.

# REPORTING THE CITY'S FINANCIAL ACTIVITIES (CONTINUED)

Fund Financial Statements

The City has two kinds of funds:

Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include the General Fund; the Special Revenue Funds, such as Road Use Tax, Sales Tax Projects, Hotel Tax, and TIF funds; Capital Project funds of Capital Improvement and Street Projects; and Debt Service. These funds are reported using the current financial resources measurement focus and modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures, and changes in fund balances. Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

**Proprietary funds** account for the services for which the City charges customers for the service it provides. Proprietary funds are reported in the same way all activities are reported in the Statement of Net Position and the Statement of Activities. The major difference between the proprietary funds and the business type activities included in the government-wide statements is the detail and additional information, such as cash flows, provided in the proprietary fund statements. Proprietary funds include the Electric Fund, Water Fund, Sewer Fund, Community Center Fund and Fitness Center Fund, each considered to be a major fund of the City. The City is responsible for ensuring the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong.

The financial statements required for proprietary funds include a statement of net assets, a statement of revenues, expenses, and changes in fund net assets and a statement of cash flows.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position for governmental and business type activities.

	Government	al Activities	Business Ty	Business Type Activities Total		
	June 30, 2020	June 30, 2019	June 30, 2020	June 30, 2019	June 30, 2020	June 30, 2019
Current and other assets	\$ 9,155,344	\$ 8,176,208	\$11,135,938	\$10,592,798	\$20,291,282	\$18,769,006
Capital assets	<u>8,526,120</u>	8,242,380	44,216,651	42,168,713	<u>52,742,771</u>	50,411,093
Total assets	<u>17,681,464</u>	16,418,588	_55,352,589	52,761,511	73,034,053	69,180,099
Deferred outflows						
Of resources	217,125	236,826	221,927	224,078	439,052	<u>460,904</u>
Other liabilities	595,472	464,047	311,364	645,462	906,836	1,109,509
Long-term liabilities	<u>8,230,818</u>	7,641,104	6,435,670	4,207,556	14,666,488	11,848,660
Total liabilities	8,826,290	8,105,151	6,747,034	4,853,018	15,573,324	12,958,169
Deferred inflows						
of resources	2,770,585	2,668,125	136,187	80,827	2,906,772	2,748,952
Net position: Invested in capital assets,						
net of related debt	1,007,322	1,151,753	38,477,786	38,686,594	39,485,108	39,838,347
Restricted	2,826,804	2,630,097	-	50,000,55.	2,826,804	2,630,097
Unrestricted	2,467,588	2,100,288	10,213,509	9,365,150	12,681,097	11,465,438
Total net position	<u>\$ 6,301,714</u>	\$ 5,882,138	<u>\$48,691,295</u>	<u>\$48,051,744</u>	<u>\$54,993,009</u>	<u>\$53,933,882</u>

Net position of governmental activities increased \$419,576 or 7.13% over the prior year. Net position of business type activities increased \$639,551 or 1.33% over the prior year. The largest portion of the City's net position was invested in capital assets less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Total restricted net position represents resources subject to external restrictions. Unrestricted net position, the part of the net position that can be used to finance day-to-day operations, is \$12,681,097 at the end of this year, compared to \$11,465,438 in the prior year.

Revenues for governmental activities increased by \$1,184,616 over the prior year. This 22.18% increase over last year was attributable to the increase in capital grants, property tax, tax increment financing, road use tax, local option sales tax, and interest revenues. The cost of governmental activities this year increased by \$987,553 from the prior year. Despite decreases in culture and recreation, community and economic development, and general government, larger increases in other activities resulted in this overall 24.95% increase.

# GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

	Government	al Activities	Business Ty	Susiness Type Activities Total		
	June 30, 2020	June 30, 2019	June 30, 2020	June 30, 2019	June 30, 2020	June 30, 2019
Revenues:				,		
Charges for service	\$ 660,038	\$ 622,916	\$ 6,461,290	\$ 7,296,280	\$ 7,121,328	\$7,919,196
Capital grants and						
contributions	452,454	-	-	-	452,454	-
General revenues:						
Property tax levied for:						
General purpose	2,552,429	2,530,200	-	-	2,552,429	2,530,200
Debt service	50,086	49,895	-	-	50,086	49,895
Tax increment financing	720,131	346,353	-	-	720,131	346,353
Franchise tax	43,642	43,524	-	-	43,642	43,524
Road use tax	900,296	794,433	-	-	900,296	794,433
Local option sales tax	1,019,822	790,956	-	-	1,019,822	790,956
Assessments	1,028	1,113	-	-	1,028	1,113
Interest on investments	36,028	28,661	116,658	103,056	152,686	131,717
Miscellaneous	90,027	133,314	35,841	62,853	125,868	196,167
Total	6,525,981	5,341,365	6,613,789	7,462,189	13,139,770	12,803,554
Program expense						
Public safety	1,243,698	1,143,189	_	_	1,243,698	1,143,189
Public works	2,332,820	1,486,661	_	_	2,332,820	1,486,661
Culture and recreation	507,219	513,198	_	_	507,219	513,198
Community and economi	•	,			,	,
development	99,014	85,851	-	_	99,014	85,851
General government	599,857	654,487	_	_	599,857	654,487
Interest on long-term debt	162,626	74,295	88,465	48,745	251,091	123,040
Electric	_	_	4,148,891	4,498,161	4,148,891	4,498,161
Water	-	_	1,041,029	903,988	1,041,029	903,988
Sewer	_	_	1,416,596	1,826,881	1,416,596	1,826,881
Community center	-	_	271,213	331,568	271,213	331,568
Fitness center	_	-	169,215	187,405	169,215	187,405
Loss on disposition of			,	,	,	,
assets	-	=	-	_	_	_
Total	4,945,234	3,957,681	7,135,409	7,796,748	12,080,643	11,754,429
Changes in net position						
Before transfers	1,580,747	1,383,684	(521,620)	(334,559)	1,059,127	1,049,125
Transfers	(1,161,171)	(5,256,408)	1,161,171	5,256,408	1,007,127	1,077,120
Net position, beginning	(1,101,171)	(3,230,700)	1,101,1/1	5,250,400	_	-
of year	5,882,138	9,754,862	48,051,744	43,129,895	53,933,882	52,884,757
Net position, end of year	\$ 6,301,714	\$ 5,882,138	<u>\$48,691,295</u>	<u>\$48,051,744</u>	<u>\$54,993,009</u>	<u>\$53,933,882</u>

# GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

Net position of business type activities increased by \$639,551 or 1.33% over the prior year. Decreases in charges for services but an increase of transfers in from governmental activities accounted for the small change in net position of the business type activities.

The cost of all governmental activities this year was \$4,945,234 compared to \$3,957,681 last year. However, as shown in the Statement of Activities on pages 13 and 14, the amount taxpayers ultimately financed for these activities was only \$3,832,742 because some of the cost was paid by those directly benefited from the programs (\$660,038), and by a capital grant of \$452,454. The City paid the remaining "public benefit" portion of governmental activities with property taxes and other receipts, such as other tax, interest, and miscellaneous revenues.

### INDIVIDUAL MAJOR FUND ANALYSIS

## Governmental fund Highlights

As the City of Eldridge completed the year, its governmental funds reported a combined fund balance of \$5,939,657, which is 11.32% more than the \$5,335,791 total fund balance at June 30, 2019. The following are the major reasons for the changes in fund balances of the major governmental funds from the prior year.

The General Fund showed an increase in fund balance of \$131,470 from the prior year to \$1,582,051. This was due to a slight increase in revenues by \$24,452 or .73% to \$3,381,353, despite an increase in expenditures by \$32,664 to \$3,289,883 over the prior year. However, other financing sources increased in 2020 to \$40,000 in comparison to \$25,000 in 2019.

The Special Revenue, Road Use Tax Fund that accounts for road construction and maintenance, had an increase in fund balance of \$226,790 for the year ending June 30, 2020, smaller than the increase in 2019, attributable to more capital project expenditures in comparison to the prior year. The Road Use Tax Fund ended fiscal year 2020 with a \$1,245,402 fund balance compared to the prior year's ending fund balance of \$1,018,612.

The Special Revenue, Sales Tax Projects Fund accounts for the tax revenues and the capital improvements, purchases of equipment and community programs and services for which they are used. This fund had an increase of \$179,824 in fund balance at June 30, 2020, as compared to an increase of \$348,297 in the prior year. A federal grant of \$452,451 and increased sales tax revenue resulted in a total increase of revenues over the prior year by \$685,724 to \$1,450,817. However, larger increases in capital project expenditures resulted in a smaller increase in fund balance in 2020 in comparison to 2019. Net transfers out to operating funds increased by \$27,955 to a total of \$276,555 in the current year, as compared to \$248,600 for 2019.

# INDIVIDUAL MAJOR FUND ANALYSIS (CONTINUED)

# **Proprietary Fund Highlights**

The Enterprise, Electric Fund, which accounts for the operation and maintenance of the City's electric system, had a net position of \$19,931,869 at June 30, 2020 compared to a net position of \$20,117,920 at June 30, 2019.

The Enterprise, Water Fund, which accounts for the operation and maintenance of the City's water system, had a net position of \$7,905,929 at June 30, 2020 compared to a net position of \$8,031,378 at June 30, 2019.

The Enterprise, Sewer Fund, which accounts for the operation and maintenance of the City's sewer system, had a net position of \$19,469,009 at June 30, 2020 compared to a net position of \$18,416,097 at June 30, 2019.

The Enterprise, Community Center Fund, which accounts for the operation of the City's Community Center, had a net position of \$960,209 at June 30, 2020 compared to a net position of \$1,035,695 at June 30, 2019.

The Enterprise, Fitness Center fund, which accounts for the operation of the City's Fitness Center, had a net position of \$424,279 at June 30, 2020 compared to a net position of \$450,654 at June 30, 2019.

### **BUDGETARY HIGHLIGHTS**

On May 18, 2020, the City amended its budget to cover unplanned disbursements in public works, general government, and business type activities. The City's receipts (before other financing sources) were \$5,832,421 less than amended budgeted receipts, an unfavorable variance of 48.6%. The most significant variance resulted from Intergovernmental receipts and charges for services. The budget had unfavorable variances for all receipts, with the exception of licenses and permits.

The City's disbursements were \$7,767,071 less than amended budgeted disbursements, a favorable variance of 52.2%. The largest variances were in capital projects and in business type activities. The City did not exceed budgeted disbursements in any function area for the year ended June 30, 2020.

# CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

The city's capital assets include land, infrastructure, buildings, equipment and vehicles. Capital assets of governmental activities totaled \$8,526,120 net of accumulated depreciation, at June 30, 2020. Capital assets of business type activities totaled \$44,216,651, net of accumulated depreciation, at June 30, 2020, See note 3 to the financial statements for more information about the City's capital assets.

# CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

### Long-Term Debt

At June 30, 2020, the City had \$7,518,798 in total long-term debt outstanding for governmental activities. The City also had \$5,738,865 in total long-term debt outstanding for business type activities. Additional information about the City's long-term debt is presented in Note 4 to the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

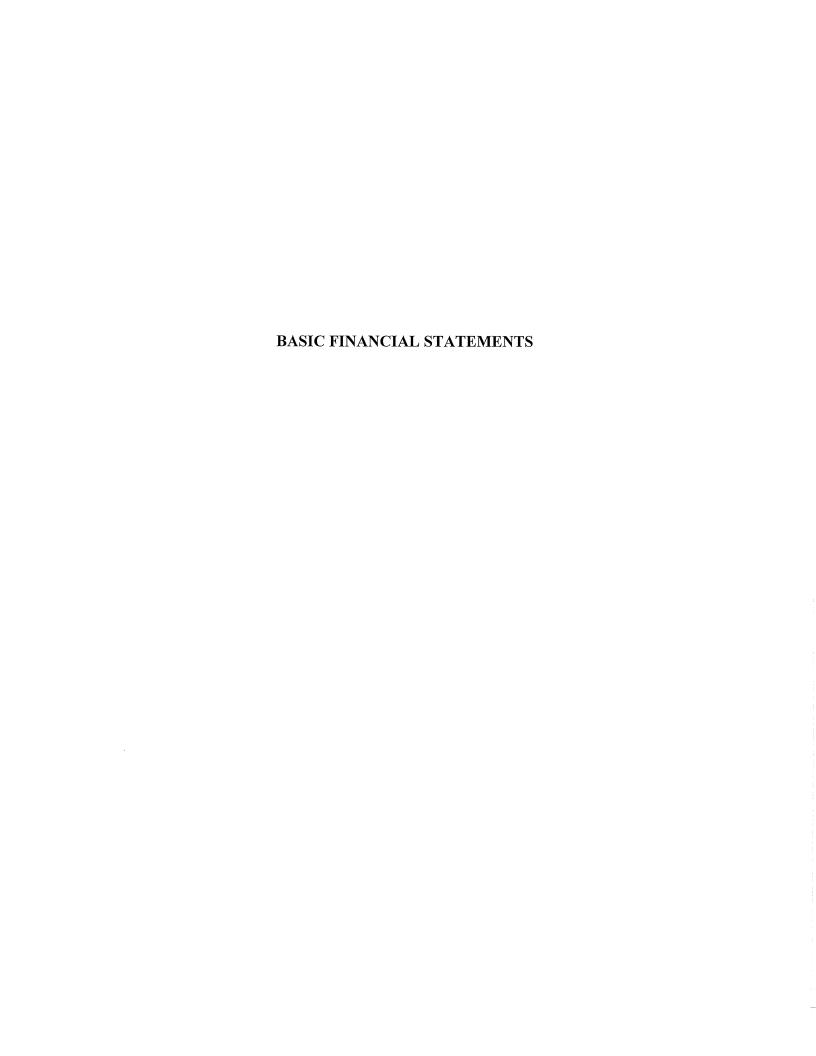
The City of Eldridge, Iowa remains in a good position to continue operations into the next fiscal year. Taxable values have increased along with the estimated levy rates. These increases will provide sufficient property tax dollars for future operations. The projected tax levy rates per \$1,000 of taxable value for the 2020-2021 fiscal year are:

<u>Tax Levy Purpose</u>	Estimated Levy Rate
Regular General Levy	\$6.53621
Tort Liability Levy	.09187
Debt Service Levy	<u>.12141</u>
Total Tax Levy	<u>\$6.74949</u>
Eldridge El Lec.Road TIF	\$1.00000
Agricultural Land Levy	\$2.99023

### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and operating activities. If you have any questions or require additional information, please contact either the City Clerk or the City Administrator at City Hall, 305 N. Third Street, Eldridge, Iowa, 52748 or by telephone at 563-285-4841.

Lisa A. Kotter City Administrator



### CITY OF ELDRIDGE, IOWA STATEMENT OF NET POSITION June 30, 2020

	Governmental Activities	Business Type Activities	Total
ASSETS			
Cash and investments	\$ 5,654,016	\$ 9,903,150	\$ 15,557,166
Receivables:			
Grant	499,451	-	499,451
Property tax	0.026		0.026
Current year	9,036	•	9,036
Succeeding year Other tax	2,620,215	-	2,620,215
Customer accounts and unbilled usage	166,970	493,440	166,970 493,440
Other	31,676	493,440	31,676
Inventories	26,471	580,067	606,538
Prepaid insurance	72,215	66,760	138,975
Restricted cash and investments	72,213	69,650	69,650
Due from other funds	77,512	22,871	100,383
Capital assets, net of accumulated depreciation	8,526,120	44,216,651	52,742,771
Total assets	17,683,682	55,352,589	73,036,271
DEFERRED OUTFLOWS OF RESOURCES			
Pension related deferred outflows	217,125	221,927	439,052
i chaidh related delerred duthows	217,123	221,727	737,032
LIABILITIES			
Checks in excess of bank balance	38,214	32,193	70,407
Accounts payable	330,314	104,841	435,155
Accrued interest payable	12,158	· -	12,158
Salaries and benefits payable	17,455	10,285	27,740
Accrued expenses	1,818	58,683	60,501
Due to other funds	100,383	-	100,383
Compensated absences	97,348	105,362	202,710
Long-term liabilitles:			
Portion due or payable within one year:			
Customer deposits	-	69,650	69,650
General obligation bonds and notes	676,798	-	676,798
Revenue bonds	-	256,865	256,865
Portion due or payable after one year:	6.842.000		6.042.000
General obligation bonds and notes Revenue bonds	6,842,000	5,482,000	6,842,000 5,482,000
Net pension liability	589,395	536,768	1,126,163
Compensated absences	122,625	90,387	213,012
•	122,023		
Total liabilities	8,828,508	6,747,034	15,575,542
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenues:			
Succeeding year property tax	2,620,215	-	2,620,215
Pension related deferred inflows	150,370	136,187	286,557
Total deferred inflows of resources	2,770,585	136,187	2,906,772
NET POSITION			
Invested in capital assets, net of related debt	1,007,322	38,477,786	39,485,108
Restricted for:			
Capital projects	2,701,960	-	2,701,960
Community programs and services	74,205	-	74,205
Debt service	50,639	-	50,639
Revenue bonds retirement	-	-	-
Urban renewal Unrestricted	2,467,588	- 10,213,509	- 12,681,097
Total net position	\$ 6,301,714	\$ 48,691,295	\$ 54,993,009

# CITY OF ELDRIDGE, IOWA STATEMENT OF ACTIVITIES

Year Ended June 30, 2020

				Program Ro	evenues			
	Expenses		Charges for Expenses Services			Capital rants and ntributions		
FUNCTIONS/PROGRAMS								
Governmental activities:								
Public safety	\$	1,243,698	\$	115,953	\$	-		
Public works		2,332,820		355,079		452,454		
Culture and recreation		507,219		33,105		-		
Community and economic development		99,014		1,054		_		
General government		599,857		154,847		_		
Interest on long-term debt		162,626		-		-		
Total governmental activities		4,945,234		660,038		452,454		
Business type activities:								
Electric		4,148,891		3,878,154		_		
Water		1,041,029		893,334		_		
Sewer		1,416,596		1,387,979				
Community center		271,213		181,239		-		
Fitness center		169,215		120,584		_		
Interest on long-term debt		88,465		-		-		
Total business type activities		7,135,409		6,461,290		-		
TOTAL	\$	12,080,643	\$	7,121,328	\$	452,454		

### General revenues:

Property tax levied for:

General purpose

Debt service

Tax increment financing

Franchise tax

Road use tax

Local option sales tax

Assessments

Interest on investments

Transfers

Miscellaneous

Total general revenues

NET POSITION, BEGINNING OF YEAR

NET POSITION, END OF YEAR

Net (Expense) Revenue and Changes in Net Position

Governmental Activities					Total
Φ.	(1.10==1=)	Ф		•	(1.10= =15)
\$	(1,127,745)	\$	-	\$	(1,127,745)
	(1,525,287)		-		(1,525,287)
	(474,114)		-		(474,114
	(97,960)		-		(97,960
	(445,010)		-		(445,010
	(162,626)				(162,626
	(3,832,742)		<del>-</del>		(3,832,742
	-		(270,737)		(270,737
	-		(147,695)		(147,695
	-		(28,617)		(28,617
	-		(89,974)		(89,974
	_		(48,631)		(48,631
	-		(88,465)		(88,465
			(674,119)		(674,119
\$	(3,832,742)	\$	(674,119)	\$	(4,506,861
	2,552,429 50,086 720,131 43,642 900,296 1,019,822		- - - -		2,552,429 50,086 720,131 43,642 900,296 1,019,822
	1,028		_		1,028
	36,028		116,658		152,686
	(1,161,171)		1,161,171		-
	90,027		35,841		125,868
	4,252,318		1,313,670		5,565,988
	419,576		639,551		1,059,127
	5,882,138		48,051,744		53,933,882
-	_				

### CITY OF ELDRIDGE, IOWA BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2020

		Special Revenue												
		General Fund						ad Use Tax Fund		Sales Tax Projects Fund		Other onmajor vernmental Funds		Total All Funds
ASSETS														
Cash and investments	\$	1,637,138	\$	1,039,399	\$	2,505,984	\$	471,495	\$	5,654,016				
Receivables: Grant				47,000		452,451				499,451				
				47,000		432,431				499,431				
Property tax		6.605						2 241		0.026				
Current year Succeeding year		6,695 2,543,815		-		-		2,341 76,400		9,036 2,620,215				
Other tax		2,343,813		95,009		71,961		76,400		166,970				
Other		31,676		93,009		71,901		-		31,676				
Inventories		26,471		-		-		-		26,471				
Prepaid insurance		72,215		-		-		-		72,215				
Due from other funds		72,213		65,272		-		12,240		72,213				
Due nom omer runds				03,212				12,240		11,312				
TOTAL ASSETS	\$	4,318,010	\$	1,246,680		3,030,396	\$	562,476	\$	9,157,562				
LIABILITIES , DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES														
LIABILITIES														
Checks in excess of bank	\$	-	\$	-	\$	-	\$	38,214	\$	38,214				
Accounts payable		67,868		1,278		258,579		2,589		330,314				
Accrued interest payable		-		-		-		12,158		12,158				
Salaries and benefits payable		17,455		-		-		-		17,455				
Accrued expenses		1,818		-		-		•		1,818				
Due to other funds		7,655		-		69,857		22,871		100,383				
Compensated absences		97,348		-		-		-		97,348				
Total liabilities		192,144		1,278		328,436		75,832		597,690				
DEFERRED INFLOWS OF RESOURCES														
Unavailable revenues:														
Succeeding year property tax		2,543,815		-			-	76,400		2,620,215				
FUND BALANCES														
Nonspendable:		00.606								00.606				
Inventories and prepaid insurance		98,686		-		-		-		98,686				
Restricted for:						0.701.060				0.701.060				
Capital projects		-		-		2,701,960		71.005		2,701,960				
Community programs and services		-		-		-		74,205		74,205				
Debt service		-		-		-		50,639		50,639				
Urban renewal		-		-		-		(30,566)		(30,566)				
Committed for:								215.066		215.066				
Capital projects General equipment replacement		283,708		-		-		315,966		315,966				
1 1		*		1 245 402		-		-		283,708				
Unassigned Total fund balances		1,199,657		1,245,402		2,701,960		410,244		2,445,059 5,939,657				
rotai tunu oaianees		1,582,051		1,245,402		2,701,900		410,244		/ دە, ענע, נ				
TOTAL LIABILITIES, DEFERRED INFLOW		1210010	Ф	1 246 600	ď	2 020 206	ø	560 176	ф	0.157.560				
OF RESOURCES, AND FUND BALANCES	_\$_	4,318,010	_\$	1,246,680	_\$	3,030,396	\$	562,476	_\$	9,157,562				

# CITY OF ELDRIDGE, IOWA RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION June 30, 2020

Total governmental fund balance (page 15)		\$ 5,939,657
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of the assets is \$35,076,815 and the accumulated depreciation is \$26,550,695.		8,526,120
Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:		
Deferred outflows of resources Deferred inflows of resources	\$ 217,125 (150,370)	66,755
Long-term liabilities, including bonds payable, capital leases, net pension liabilities, and compensated absences are not due and payable in the current period, and, therefore, are not reported as liabilities in the funds.	_	 (8,230,818)

\$ 6,301,714

Net position of governmental activities (page 12)

## CITY OF ELDRIDGE, IOWA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Year Ended June 30, 2020

		Special Revenue							
		General Fund	Roa	nd Use Tax Fund		Sales Tax Projects Fund		Other onmajor ernmental Funds	 Total All Funds
REVENUES									
Property tax	\$	2,552,429	\$	-	\$	-	\$	50,086	\$ 2,602,515
Tax increment financing		· · ·		-		-		720,131	720,131
Other taxes		43,642		_		998,366		22,484	1,064,492
Licenses and permits		114,266		-		_		´-	114,266
Rent		43,408		_		_		_	43,408
Intergovernmental		41,125		900,296		-		_	941,421
Federal grant		´ -		-		452,451		_	452,451
Charges for services		545,772		_		_		_	545,772
Interest on investments		36,028		_		_		_	36,028
Miscellaneous		4,683		_		_		811	5,494
Total revenues		3,381,353		900,296		1,450,817	-	793,512	 6,525,978
EXPENDITURES Operating:							-		
Public safety		1,177,802		_		_		_	1,177,802
Public works		1,061,375		201,922				_	1,263,297
Culture and recreation		367,835		201,722		_		16,856	384,691
Community and economic development		96,863		-		-		10,650	96,863
General government		510,473		-		-		-	510,473
Debt service		310,473		-		-		1,015,626	1,015,626
Capital projects		75,535		471,584		994,438		51,803	1,593,360
Total expenditures		3,289,883		673,506		994,438		1,084,285	 6,042,112
·									 
EXCESS (DEFICIENCY) OF REVENUES									
OVER (UNDER) EXPENDITURES	-	91,470		226,790	***************************************	456,379		(290,773)	 483,866
OTHER FINANCING SOURCES (USES)									
Proceeds from sale of bonds		1,281,171		-		-		_	1,281,171
Operating transfers in		40,000		_		_		1,113,830	1,153,830
Operating transfers out		(1,281,171)		-		(276,555)		(757,275)	(2,315,001)
Total other financing sources (uses)		40,000		-		(276,555)		356,555	120,000
NET CHANGE IN FUND BALANCE		131,470		226,790		179,824		65,782	603,866
FUND BALANCE, BEGINNING OF YEAR		1,450,581		1,018,612		2,522,136		344,462	5,335,791
FUND BALANCE, END OF YEAR		1,582,051	\$	1,245,402	\$	2,701,960	\$	410,244	\$ 5,939,657

# CITY OF ELDRIDGE, IOWA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended June 30, 2020

Net change in fund balances - total governmental funds (page 17)	\$	603,866
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlay expenditures in the current year as follows:		
Depreciation expense (388,534) Expenditures for capital assets 672,275		
		283,741
The current year City employer share of IPERS contributions are reported as expenditures in the governmental funds, but are reported as a deferred outflow of resources in the Statement of Net Position		117,193
as a deferred outflow of resources in the Statement of Fiet Fosition		117,193
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Proceeds of long-term debt is an other financing source in the governmental funds, but increases long-term liabilities in the statement of net position. Current year proceeds and payments are as follows:		
Proceeds from sale of bonds (1,281,171)		
Bond principal 853,000		
Pension expense (158,918)		
Compensated absences 1,865	_	
		(585,224)
Changes in net position of governmental activities (page 14)	\$	419,576

# CITY OF ELDRIDGE, IOWA STATEMENTS OF NET POSITION - PROPRIETY FUND June 30, 2020

	Electric Fund	c 	Water Fund
ASSETS			
Cash and investments	\$ 6,25	9,856	\$ 2,000,870
Receivables:			
Customer accounts and unbilled usage	29	2,585	83,957
Due from other funds		-	_
Inventories		3,710	37,690
Prepaid insurance	2	8,229	9,660
Restricted assets:	4	7 770	01.071
Cash and investments		7,779	21,871
Capital assets, net of accumulated depreciation		7,888	5,869,183
Total assets	20,45	0,047	8,023,231
DEFERRED OUTFLOWS OF RESOURCES			
Pension related deferred outflows	7	5,928	38,806
LIABILITIES			
Checks in excess of bank balance		-	-
Accounts payable		7,232	22,307
Salaries and benefits payable		3,121	2,570
Accrued expenses	4	9,689	-
Payable from restricted assets: Customer deposits	4	7 770	21.071
Revenue bonds	4	7,779	21,871
Accrued interest payable		_	<u>-</u>
Note payable		_	_
Compensated absences	10	5,362	_
Long-term liabilities:		-,	
Revenue bonds		-	-
Net pension liability	17	4,363	92,274
Compensated absences	9	0,387	_
Total liabilities	54	7,933	139,022
DEFERRED INFLOWS OF RESOURCES			
Pension related deferred inflows	4	6,173	17,086
NET POSITION			
Invested in capital assets, net of related debt	13,45	7,888	5,869,183
Unrestricted:			
Designated for:			
Equipment replacement		3,434	491,870
Capital projects		0,000	<u>.</u>
Undesignated	5,63	0,547	1,544,876
Total net position	\$ 19,93	1,869	\$ 7,905,929

	Sewer Fund	Community Center Fund		Fitness Center Fund			Total All Funds
\$	1,642,424	\$	-	\$	-	\$	9,903,150
	116,898		<u></u>		_		493,440
	22,871		-		-		22,871
	172,629		5,056		982		580,067
	16,802		6,359		5,710		66,760
	_		-		_		69,650
	23,373,172		1,036,307	-	480,101		44,216,651
Name of the last o	25,344,796		1,047,722		486,793		55,352,589
	52,147		30,772		24,274		221,927
	_		25,129		7,064		32,193
	4,014		123		1,165		104,841
	2,242		-		2,352		10,285
	8,420		574		-,		58,683
	_		-		-		69,650
	256,865		-		-		256,865
	-		-		-		-
	-		-		-		-
	-		-		-		105,362
	5,482,000		-		-		5,482,000
	139,253		69,858		61,020		536,768
							90,387
	5,892,794		95,684		71,601		6,747,034
	35,140		22,601		15,187		136,187
	17,634,307		1,036,307		480,101		38,477,786
	315,405		-		-		1,550,709
	1,519,297		(76,098)		(55,822)	_	100,000 8,562,800
\$	19,469,009	\$	960,209	\$	424,279	\$	48,691,295

# CITY OF ELDRIDGE, IOWA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS Year Ended June 30, 2020

		Electric Fund		Water Fund
OPERATING REVENUES				
Charges for services	\$	3,878,154	\$	893,334
Miscellaneous		120		26,183
Total operating revenues	·	3,878,274		919,517
OPERATING EXPENSES				
Business type activities:				
Cost of sales and services		3,605,237		769,932
Depreciation		543,654	***************************************	271,097
Total operating expenses		4,148,891		1,041,029
NET INCOME (LOSS) FROM OPERATIONS		(270,617)		(121,512)
OTHER INCOME (EXPENSE)				
Interest on investments		72,566		8,063
Interest expense		<del>-</del>	•	
Total other revenues (expenses)	***************************************	72,566		8,063
OTHER FINANCING SOURCES (USES)				
Operating transfer in		12,000		_
Operating transfer out				(12,000)
Total other financing sources (uses)		12,000		(12,000)
NET INCOME (LOSS)		(186,051)		(125,449)
NET POSITION, BEGINNING OF YEAR	**************************************	20,117,920		8,031,378
NET POSITION, END OF YEAR	\$	19,931,869	\$	7,905,929

Sewer Fund			Community Center Fund		Fitness Center Fund		Total All Funds		
\$	1,387,979	\$	181,239 7,282	\$	120,584 2,256	\$	6,461,290 35,841		
<u></u>	1,387,979		188,521		122,840	4444	6,497,131		
<i>U</i>	892,991 523,605		225,219 45,994		153,536 15,679	\$4000000 \$4000 \$4000	5,646,915 1,400,029		
	1,416,596		271,213		169,215	P	7,046,944		
	(28,617)		(82,692)	Real Section Control	(46,375)		(549,813)		
	28,823 (88,465)		7,206		- -		116,658 (88,465)		
	(59,642)	,	7,206		-		28,193		
	1,281,171 (140,000)		- -		20,000		1,313,171 (152,000)		
	1,141,171		-		20,000		1,161,171		
	1,052,912		(75,486)		(26,375)		639,551		
	18,416,097		1,035,695	,	450,654	,	48,051,744		
\$	19,469,009	\$	960,209	\$	424,279	\$	48,691,295		

# STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS Year Ended June 30, 2020

	Electric Fund	Barbara de la composição	Water Fund
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from customers and users Cash received from other revenues Cash paid for personal services Cash paid to suppliers Net cash provided (used) by operating activities	\$ 3,585,569 120 (516,058) (2,710,951) 358,680	\$	809,377 26,183 (318,836) (372,945) 143,779
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Advances from other funds, net of advance repayments	12,000		(12,000)
CASH FLOWS FROM CAPITAL AND RELATED ACTIVITIES			
Acquisition of capital assets Proceeds from bonds issued Principal paid on revenue bonds and capital leases Interest paid on revenue bonds and capital leases Net cash provided (used) by capital and related financing activities	 - - - -		- - - -
CASH FLOWS FROM INVESTING ACTIVITIES Interest on investments	 72,566		8,063
NET INCREASE (DECREASE) IN CASH	443,246		139,842
CASH AND INVESTMENTS, BEGINNING OF YEAR	 5,864,389	<u> </u>	1,882,899
CASH AND INVESTMENTS, END OF YEAR	\$ 6,307,635	\$	2,022,741

Sewer Fund		Community Center Fund		Fitness Center Fund		Total All Funds		
\$	1,271,081 - (436,923) (753,025) 81,133	\$	181,239 7,282 (132,603) (82,342) (26,424)	\$	120,584 2,256 (92,035) (55,003) (24,198)	\$	5,967,850 35,841 (1,496,455) (3,974,266) 532,970	
	1,141,171				20,000		1,161,171	
	(3,457,388) 2,503,746 (247,000) (85,785) (1,286,427)		- - - -		- - - - -		(3,457,388) 2,503,746 (247,000) (85,785) (1,286,427)	
	28,823 (35,300) 1,677,724		7,206 (19,218) 19,218		- (4,198) 4,198		116,658 524,372 9,448,428	
\$	1,642,424	\$	,	\$	-,,,,,,	\$	9,972,800	

# CITY OF ELDRIDGE, IOWA STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS (CONTINUED) Year Ended June 30, 2020

	 Electric Fund	 Water Fund
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:		
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$ (270,617)	\$ (121,512)
Depreciation expense (Increase) decrease in customer accounts	543,654	271,097
and unbilled usage receivable (Increase) decrease in due from other funds	(20,425)	(13,309)
(Increase) decrease in inventories (Increase) decrease in prepaid insurance	15,562 1,308	(18,036) 311
(Increase) decrease in deferred outflows of resources Incease (decrease) in checks in excess of bank balance	(3,819)	(831)
Increase (decrease) in accounts payable Increase (decrease) in accrued wages	70,878 3,061	20,816 901
Increase (decrease) in accrued expenses Increase (decrease) in customer deposits	(10,951) 666	- 959
Increase (decrease) in compensated absences Increase (decrease) in pension liability	24,173 (12,390)	(8,079)
Increase (decrease) in deferred inflows of resources	 17,580	 11,462
Net cash provided (used) by operating activities	\$ 358,680	 143,779
Reconcilation of cash and investments at year end to specific assets included in the statement of net position:		
Current assets: Cash and investments	6,259,856	2,000,870
Restricted assets: Cash and investments: Customer deposits	47,779	21,871
Cash and investments, end of year	\$ 6,307,635	\$ 2,022,741

Sewer Fund		Community Center Fund		Fitness Center Fund		Total All Funds
\$ (28,617)	\$	(82,692)	\$	(46,375)	\$	(549,813)
523,605		45,994		15,679		1,400,029
(2,848) (22,871) 46,632 (1,519) 5,792 - (449,233) 2,242 2,680 - (12,581) 17,851		(2,980) (294) (416) 25,129 (13,107) 573.83 - - (3,265) 4,633		- 434 (735) 1,425 7,064 (2,069) (753) - - (2,702) 3,834		(36,582) (22,871) 41,612 (929) 2,151 32,193 (372,715) 6,025 (8,271) 1,625 24,173 (39,017) 55,360
\$ 81,133	\$	(26,424)	\$	(24,198)	\$	532,970
1,642,424		-		-		9,903,150
 -		-		<u>-</u>		69,650
\$ 1,642,424	_\$	<u>-</u>	\$		\$	9,972,800

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Nature of Organization

The City of Eldridge, Iowa (the City) is a political subdivision of the State of Iowa located in Scott County and operates under the Home rule provisions of the constitution of Iowa. The City also operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, recreation, community and economic development, and general governmental services. The City also provides electric, water, sewer and sanitation utilities.

The financial statements of the City of Eldridge, Iowa have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board.

# Reporting Entity

For financial reporting purposes, the City of Eldridge, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization, or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. Under these criteria, it has been determined that the City has no component units for which it is financially accountable.

### Basis of Presentation

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities report information on all the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are supported by property tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. The Statement of Net Position presents the City's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues included 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

**Fund Financial Statements** - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds, which include Hotel Tax, Eldridge Unified TIF, Park Improvement, Streets Project, and Debt Service funds.

The City reports the following major governmental funds:

<u>General Fund</u> - The General Fund is the general operating fund of the City. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the General Fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid through other funds.

<u>Special Revenue Funds</u> – The Road Use Tax Fund is used to account for road construction and maintenance. The Sales Tax Projects Fund is used to account for the revenues from the tax authorized by referendum and used for capital improvements, equipment and community programs and services.

The City reports the following major proprietary funds:

## Enterprise:

<u>Electric Fund</u> – The Electric fund is used to account for the operation and maintenance of the City's electric system.

<u>Water Fund</u> – The Water Fund is used to account for the operation and maintenance of the City's water system.

<u>Sewer Fund</u> – The Sewer Fund is used to account for the operation and maintenance of the City's sewer system.

<u>Community Center Fund</u> – The Community Center Fund is used to account for the operation of the City's community center.

<u>Fitness Center Fund</u> – The Fitness Center Fund is used to account for the operation of the City's fitness center.

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year end.

Property tax, local option sales tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications - committed, assigned, and then unassigned fund balances.

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenue.

The proprietary funds of the City apply all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Enterprise Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City maintains its financial records on the cash basis. The financial statements of the City are prepared by making memorandum adjusting entries to the cash basis financial records. The following accounting policies are followed in preparing the financial statements:

### Cash and Investments

For purposes of financial reporting and the statement of cash flows, the City considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. Investments with an original maturity of greater than three months that can be redeemed anytime before maturity are also considered to be cash equivalents. Investments consist of certificates of deposit and are carried at cost, which approximates market.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid (including restricted assets) are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash.

### Property Tax Receivable, Including Tax Increment Financing

Property tax, including tax increment financing, in governmental funds is accounted for using the modified accrual basis of accounting,

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City at June 30, 2020 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purpose set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1.5% per month penalty for delinquent payments, are based on January 1, 2018 assessed property valuations, are for the tax accrual period July 1, 2019 through June 30, 2020 and reflect tax asking contained in the budget certified to the County Board of Supervisors in March 2019.

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Customer Accounts and Unbilled Usage

Customer accounts receivable are recorded in the Enterprise Funds at the time the service is billed. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

### Due From and Due To Other Funds

During the course of its operations, the City has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2020, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

### Inventories

Inventories are stated at the lower of cost (first-in, first-out method) or market (net realizable value). Inventories in the Enterprise funds proprietary funds consist of materials and supplies. Inventories are recorded as expenses when consumed rather than when purchased.

### Restricted Assets

Restricted assets of cash and investments set aside in proprietary funds for payment of revenue bonds are classified as restricted assets since their use is restricted by applicable bond covenants. Other restricted assets in proprietary funds include customer deposits restricted for application to unpaid customer accounts or for refund to customers.

### Capital Assets

Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs not adding to the value of the asset or materially extending assets lives are not capitalized. Reportable capital assets are defined by the City as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	A	mount
Land, building and improvements	\$ _	25,000
Equipment and vehicles		5,000
Infrastructure		50,000

Capital assets of the City are depreciated using the straight line method over the following estimated useful lives:

	Estimated
Asset Class	Useful Lives
Buildings	40-50 years
Improvements other than buildings	10-25 years
Vehicles	6-10 years
Equipment	4-15 years
Infrastructure	12-50 years

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. These consist of unrecognized items not yet charged to pension expense and contributions from the City after the measurement date but before the end of the City's reporting period.

### Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation, sick leave, personal leave and compensatory time benefits. Vacation benefits must be used during employment. Sick leave benefits may be used during employment or accumulated up to the maximum hour limit established by the City for payment upon retirement or disability. Personal leave benefits may be used during employment or accumulated up to the maximum hour limit established by the City for payment upon leaving the City's employment unless terminated for cause. Compensatory time benefits may be used during employment or accumulated up to the maximum hour limit established by the City for payment upon leaving the City's employment. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. The governmental funds financial statements report a liability for accrued vacation, accrued personal leave and accrued compensatory time only. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2020. The compensated absences liability attributable to the governmental activities will be paid primarily by the general fund.

# Long-term Liabilities

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business type activities column in the Statement of Net Assets and the proprietary fund Statement of Net Position. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefits payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

### Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets

# NOTE 1 - NATURE OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### <u>Deferred Inflows of Resources</u> (cont.)

are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the statement of net position consist of succeeding year property tax receivable that will not be recognized as revenue until the year for which they are levied and the unamortized portion of the net difference between projected and actual earnings on IPERS' plan investments.

### Fund Balance

In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> - Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Assigned</u> - Amounts constrained by the City's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the City Administrator.

<u>Unassigned</u> - All amounts not included in other spendable classifications. The General Fund is the only fund that would report a positive amount in unassigned fund balance.

### **Budgets and Budgetary Accounting**

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2020, disbursements did not exceed the amount budgeted in any function line item.

### **NOTE 2 - CASH AND INVESTMENTS**

### Deposit Accounts

The City's cash and investments at June 30, 2020 consist of the following:

Petty cash fund on hand Checking accounts	\$ 83 18,25	_
Money market accounts	15,537,32	
Total	<u>\$15,556,41</u>	0

At June 30, 2020, the carrying amount of the City's deposits was \$15,556,410 and the related bank balance was \$15,793,448.

# NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

#### Investments

The City is authorized by state statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

#### **NOTE 3 - CAPITAL ASSETS**

Capital assets activity for the year ended June 30, 2020 was as follows:

	Balance June 30, 2019		Additions		<b>Deletions</b>	_	Balance June 30, 2020
Governmental activities							
Capital assets not being depreciated:							
Construction in progress	\$ 1,285,319	\$	595,330	\$	1,285,319	\$	595,330
Land	2,100,007	_		_		-	2,100,007
Total	3,385,326		595,330		1,285,319		2,695,337
Capital assets being depreciated:							
Buildings	1,607,833		-		-		1,607,833
Equipment and vehicles	2,533,792		76,945		-		2,610,737
Infrastructure, road network	<u>26,877,589</u>	_	1,285,319				<u>28,162,908</u>
Total	31,019,214		1,362,264		-		32,381,478
Less accumulated depreciation	26,162,160		388,535			_	26,550,695
Net	4,857,054		973,729				5,830,783
Governmental activities capital assets, net	<u>\$ 8,242,380</u>	<u>\$</u>	1,569,059	<u>\$</u>	1,285,319	_\$	8,526,120

NOTE 3 - CAPITAL ASSETS (CONTINUED)

	Balance June 30, 2019	Additions	<b>Deletions</b>	Balance June 30, 2020
Business type activities				
Capital assets not being depreciated: Construction in progress Land	\$ 8,388,893 570,994	\$ - -	\$ 8,388,893	\$ - 570,994
Total	8,959,887		8,388,893	570,994
Capital assets being depreciated: Buildings Equipment and vehicles Infrastructure Total Less accumulated depreciation	36,080,643 2,856,379 17,065,459 56,002,481 22,793,655	155,886 11,690,395 11,846,281 1,400,029	74,702 	36,080,643 2,937,563 28,755,854 67,774,060 24,128,403
Net	33,208,826	10,446,252	9,421	43,645,657
Business type activities capital assets, net	<u>\$ 42,168,713</u>	<u>\$ 10,446,252</u>	<u>\$ 8,398,314</u>	<u>\$ 44,216,651</u>

Depreciation expense for the year ended June 30, 2020 was charged to functions of the City as follows:

Governmental activities:	
Public safety	\$ 42,656
Public works	212,310
General government	11,041
Culture and recreation	 122,528
Total governmental activities	\$ 388,535
Business type activities:	
Electric	\$ 543,654
Water	271,097
Sewer	523,605
Community center	45,994
Fitness center	 15,679
Total business type activities	\$ 1,400,029

#### **NOTE 4 - LONG-TERM LIABILITIES**

A summary of transactions that occurred regarding bond and note obligations for the year ended June 30, 2020 as follows:

Governmental activities:	Beginning of Year	Increases	Decreases	End of Year	Due Within One Year
General obligation bonds/notes	<u>\$ 7,090,627</u>	\$1,281,171	\$ 853,000	<u>\$ 7,518,798</u>	\$ 676,798
Business type activities: Revenue bonds	\$ 3,482,119	\$ 2,503,746	\$ 247,000	\$ 5,738,865	\$ 256,865

Details of the general obligation bonds payable at June 30, 2020 are as follows:

	Date of Issue	Interest Rates	Final <u>Due Date</u>	Annual Payments	Amount Originally <u>Issued</u>	Outstanding June 30, 2020
GO Bonds, Series 2015	March 10, 2015	.07 - 2.60%	June 1, 2027	\$ 215,000- 260,000	\$2,715,000	\$1,810,000
GO Bonds, Series 2018	Nov. 16, 2018	2.00%	June 1, 2032	\$ 613,000- 778,000	\$9,000,000	\$5,708,798

#### General Obligation Bonds

The Series 2015 general obligation bonds outstanding at June 30, 2020 of \$1,810,000 bear interest rates ranging from .70% to 2.60% and mature in varying annual amounts from \$245,000 to \$275,000 with the final maturities due in the year ending June 1, 2027. The Series 2018 bonds of which only \$6,321,798 were drawn upon at June 30, 2020, bear an interest rate of 2.00% and mature in varying annual amounts from \$431,798 to \$522,000 with final mature on June 1, 2032.

A summary of general obligation bond principal and interest requirements to maturity by year for the both general obligation bonds is as follows:

Year Ending <u>June 30,</u>	<u>Principal</u>	<u>Interest</u>	Total
2021	\$ 676,798	\$ 151,209	\$ 828,007
2022	689,000	138,898	827,898
2023	702,000	125,867	827,867
2024	715,000	112,210	827,210
2025	728,000	97,910	825,910
2026-2032	4,008,000	302,740	4,310,740
Totals	<u>\$ 7,518,798</u>	<u>\$ 928,834</u>	<u>\$ 8,447,632</u>

# NOTE 4 - LONG-TERM LIABILITIES (CONTINUED)

# Revenue Bonds

Details of the revenue bonds payable at June 30, 2020 are as follows:

	Date of Issue	Interest Rates	Final <u>Due Date</u>	Annual Payments	Amount Originally <u>Issued</u>	Outstanding June 30, 2020
Sewer						
Revenue Bonds,	July 2,	2.00%	June 1,	\$ 247,000-		
Series 2018	2018		2039	360,000	\$6,000,000	\$5,738,865

As of June 30, 2020, \$5,985,865 of the total \$6,000,000 bonds were drawn upon. A summary of the annual obligation bond principal and interest requirements to maturity by year is as follows:

Year Ending	Principal	Interest	Total
2021	\$ 256,865	\$ 114,069	\$ 370,934
2022	262,000	109,640	371,640
2023	266,000	104,400	370,400
2024	271,000	99,080	370,080
2025	276,000	93,660	369,660
2026-2039	4,407,000	695,430	5,102,430
Totals	<u>\$ 5,738,865</u>	<u>\$1,216,279</u>	<u>\$6,955,144</u>

# NOTE 5 - INTERFUND LOANS/ADVANCES/TRANSFERS

The city's cash management procedures occasionally result in short-term advances between funds that are repaid upon City Board approval from future revenues. At June 30, 2020, interfund advances were as follows:

<b>Due From</b>	<u>Due To</u>	<b>Amount</b>
General Fund	Debt Service Fund Eldridge Unified TIF Area Fund	\$ 2,219 5,436 7,655
Sales Tax Project	Hotel Tax Road Use Tax	4,585 65,272 \$ 69,857

Such interfund advances are not reported as operating transfers. Interfund transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources. A summary of interfund transfers that occurred during the year ended June 30, 2020 is as follows:

Transfer To	<b>Transfer From</b>	<b>Amount</b>
General	Propriety Funds: Sewer	\$ 40,000
Capital Projects: Street Projects Park Improvement	Special Revenue: Sales Tax Projects Sales Tax Projects	25,000 100,000
Proprietary Fund: Fitness	Sales Tax Projects	20,000
Debit Service	Nonmajor Govt Funds: Unified TIF Special Revenue:	757,275
	Sales Tax Projects	231,555 988,830
Proprietary Fund: Sewer	General	1,281,171
Proprietary Fund: Electric	Proprietary Fund: Water	12,000

#### NOTE 6 - PENSION AND RETIREMENT BENEFITS

#### **Iowa Public Employee Retirement System (IPERS)**

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment. The formula used to calculate a protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65. Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

#### NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

#### Iowa Public Employee Retirement System (IPERS) (continued)

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29 percent of pay and the City contributed 9.44 percent for a total rate of 15.73 percent. Protective occupation members contributed 6.61 percent of pay and the City contributed 9.91 percent for a total rate of 16.52 percent.

The City's total contributions to IPERS for the year ended June 30, 2020 were \$216,599.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2020, the City reported a liability of \$1,126,163 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's collective proportion was 0.0194479 percent which was an increase of .000204 percent from its proportion measured as of June 30, 2018.

# NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

# Iowa Public Employee Retirement System (IPERS) (continued)

For the year ended June 30, 2020, the City recognized pension expense of \$276,823. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	6,759	\$	43,809
Changes of assumptions		162,451		1,461
Difference between projected and actual earnings on pension plan investments		-		185,752
Changes in proportion and differences between City contributions and proportionate share of contributions		53,243		55,535
City contributions subsequent to the measurement date		216,599		
Total	\$	439,052	\$	286,557

# NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

# Iowa Public Employee Retirement System (IPERS) (continued)

\$216,599 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year		
Ended		
June 30,	Total	
2021	\$ 32,1	00
2022	(42,9	53)
2023	(32,2	96)
2024	(22,9	53)
2025	1,9	98
	\$ (64,1)	04)

There were no non-employer contributing entities at IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

60% per annum
25 to 16.25% average, including inflation
Rates vary by membership group
00% compounded annually, net of investment
expense, including inflation
25% per annum based on 2.60% inflation
and .65% real wage inflation

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of actuarial experience study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

#### **NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)**

#### Iowa Public Employee Retirement System (IPERS) (continued)

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Asset Allocation	Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100%	

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTE 6 - PENSION AND RETIREMENT BENEFITS (CONTINUED)

# Iowa Public Employee Retirement System (IPERS) (continued)

<u>Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00)%
City's proportionate share of the net			
pension liability:	\$2,366,999	\$ 1,171,379	\$85,821

<u>Pension Plan Fiduciary Net Position</u> - Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to the Pension Plan</u> - At June 30, 2020, there were no reported payables to the defined benefit pension plan for legally required employer contributions or for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

# **NOTE 7 - COMPENSATED ABSENCES**

The City's liability for compensated absences at June 30, 2020 is as follows:

Type of Benefit	ernmental <u>Funds</u>	iterprise <u>Funds</u>	 Total
Personal	\$ 20,186	\$ 22,616	\$ 42,802
Vacation	69,210	74,000	143,210
Compensatory Time	7,952	8,746	16,698
Sick Leave	 122,625	 90,387	 213,012
Totals	\$ 219,973	\$ 195,749	\$ 415,722

#### NOTE 7 - COMPENSATED ABSENCES (CONTINUED)

The City maintains accrued leave reserves to offset the approximate liability for compensated absences. Employees may earn up to 160 hours per year of vacation, depending on years of service. Employees may carry a maximum or 80 hours to the subsequent anniversary year. Any unused vacation accumulated above these limits is forfeited. The City's sick leave policy allows its employees to accumulate up to 720 hours of sick leave which is payable when used or a maximum of 280 hours which is payable upon retirement or disability. No leave is paid when employment is terminated for any other reason. Employees earn 40 hours of personal leave per year and may accumulate up to 80 hours of personal leave. Employees may enter into an agreement with the City to earn compensatory time rather than being paid overtime for additional hours over 40 per week worked. Employees can accumulate up to 40 hours of compensatory time.

#### **NOTE 8 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, theft, damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **NOTE 9 – COMMITMENTS**

The City has recognized as a liability only that portion of construction contracts representing construction completed through June 30, 3020. The City has a commitment for a signed construction contract totaling \$282,230 which was not started as of June 30, 2020. This commitment will be funded by state grants and cash reserves.

#### NOTE 10 – URBAN RENEWAL DEVELOPMENT AGREEMENTS

The City has entered into various development agreements for urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the developer in exchange for infrastructure improvements, rehabilitation and development of commercial projects by the developer.

The agreements are not general obligations of the City and, due to their nature, are not recorded as a liability in the City's financial statements. However, the agreements are subject to the constitutional debt limitation of the City.

Certain agreements include an annual appropriation clause and, accordingly, only the amount payable in the succeeding year on the agreements is subject to the constitutional debt limitation. The entire outstanding principal balance of agreements not including an annual appropriation clause is subject to the constitutional debt limitation.

#### **NOTE 11 – TAX ABATEMENTS**

Governmental Accountings Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one of more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers that require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2020, \$202,585 of property tax was diverted from the City under the urban renewal and economic development projects.

The City was not subject to any tax abatement agreements entered into by other governmental entities.

#### NOTE 12 – DEFICIT FUND BALANCE

The City has one nonmajor governmental fund with a deficit equity balance at June 30, 2020. The City intends to finance this deficit from future tax increment financing revenues. The individual fund deficit is as follows:

Eldridge Unified TIF District Fund

\$ 30,566

#### NOTE 13- SUBSEQUENT EVENTS

Management has evaluated subsequent events through January 25, 2021, the date the financial statements were available for issuance.

This information is an integral part of the accompanying financial statements.



# CITY OF ELDRIDGE, IOWA BUDGET COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CASH BASIS) GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS Year Ended June 30, 2020

	Governmental Funds Actual	Proprietary Funds Actual	Total Actual	Original Budget	Final Budget	Budget to Actual Variance
RECEIPTS						
Property tax	\$ 2,571,680	\$ -	\$ 2,571,680	\$ 2,581,363	\$ 2,581,363	\$ (9,683)
Tax increment financing	720,131	-	720,131	757,275	757,275	(37,144)
Other taxes	897,522	-	897,522	900,987	900,987	(3,465)
Licenses and permits	114,266	-	114,266	79,660	79,660	34,606
Use of money and property	48,902	116,658	165,560	799,025	799,025	(633,465)
Intergovernmental	941,421	-	941,421	4,448,447	4,448,447	(3,507,026)
Federal grant	-		-	-	-	-
Charges for services	545,772	5,967,850	6,513,622	8,099,315	8,099,315	(1,585,693)
Miscellaneous	36,028	35,841	71,869	162,420	162,420	(90,551)
Total receipts	5,875,722	6,120,349	11,996,071	17,828,492	17,828,492	(5,832,421)
DISBURSEMENTS						
Public safety	1,168,620	-	1,168,620	1,248,935	1,248,935	80,315
Public works	1,290,297	-	1,290,297	1,263,485	1,324,360	34,063
Culture and recreation	382,094	-	382,094	594,207	594,207	212,113
Community and economic development	96,354	-	96,354	113,110	113,110	16,756
General government	501,787	-	501,787	499,923	509,073	7,286
Debt service	1,015,563	-	1,015,563	1,038,830	1,038,830	23,267
Capital projects	1,372,288	-	1,372,288	5,653,390	5,653,390	4,281,102
Business type activities		9,053,365	9,053,365	12,157,534	12,165,534	3,112,169
Total disbursements	5,827,003	9,053,365	14,880,368	22,569,414	22,647,439	7,767,071
EXCESS (DEFICIENCY) OF RECEIPTS						
OVER (UNDER) DISBURSEMENTS	48,719	(2,933,016)	(2,884,297)	(4,740,922)	(4,818,947)	1,934,650
OTHER FINANCING SOURCES (USES) NET	120,000	1,161,171	1,281,171	4,536,024	4,536,024	(3,254,853)
NET CHANGE IN FUND BALANCES	168,719	(1,771,845)	(1,603,126)	(204,898)	(282,923)	(1,320,203)
FUND BALANCES, BEGINNING OF YEAR	5,335,791	42,129,895	47,465,686	13,821,781	13,821,781	33,643,905
FUND BALANCES, END OF YEAR	\$ 5,504,510	\$ 40,358,050	\$ 45,862,560	\$ 13,616,883	\$ 13,538,858	\$ 32,323,702

These financial statements should be read only in connection with the accompanying notes to financial statements.

# CITY OF ELDRIDGE, IOWA BUDGET TO GAAP RECONCILIATION GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS Year ended June 30, 2020

		Governmental Funds			Proprietary Funds	
	Cash Basis	Accrual Adjustments	Modified Accrual Basis	Cash Basis	Accrual Adjustments	Modified Accrual Basis
Receipts/revenues	\$ 5,875,722	\$ 650,256	\$ 6,525,978	\$ 6,120,349	\$ 493,440	\$ 6,613,789
Expenditures/expenses	5,827,003	215,109	6,042,112	9,053,365	(1,917,956)	7,135,409
Net	48,719	435,147	483,866	(2,933,016)	2,411,396	(521,620)
Other financing sources and transfer, net	120,000	-	120,000	1,161,171		1,161,171
Beginning fund balances/ Net position	5,335,791		5,335,791	42,129,895	5,921,849	48,051,744
Ending fund balances/ Net position	\$ 5,504,510	\$ 435,147	\$ 5,939,657	\$ 40,358,050	\$ 8,333,245	\$ 48,691,295

These financial statements should be read only in connection with the accompanying notes to financial statements.

# CITY OF ELDRIDGE, IOWA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING Year Ending June 30, 2020

The budgetary comparison is presented as required supplementary information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the general fund and each major special revenue fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized in the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based on nine major classes of disbursements known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the general fund, special revenue funds, debt service funds, capital projects funds, and proprietary funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund or fund type. During the year, a budget amendment increased budgeted disbursements by \$78,025. This budget amendment is reflected in the final budgeted amounts.

#### CITY OF ELDRIDGE, IOWA SCHEDULE OF CITY'S PRORPORTIONATE SHARE OF THE NET PENSION LIABILITY

# IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS

#### REQUIRED SUPPLEMENTARY INFORMATION

	 2020	 2019	 2018	 2017
City's prorportion of net pension liability	0.1944790%	0.9124340%	0.0210282%	0.0204653%
City's proportionate share of net pension liability	\$ 1,126,163	\$ 1,217,772	\$ 1,400,744	\$ 1,287,947
City's covered-employee payroll	\$ 2,255,537	\$ 2,081,918	\$ 2,042,256	\$ 2,050,003
City's proportionate share of the net pension liability as a percentage of its covered employee payroll	49.93%	58.49%	68.59%	62.83%
Plan fiduciary net position as a percentage of the total pension liability	85.45%	83.62%	82.21%	81.82%

In accordance with GASB Statements No. 68, the amounts presented for each fiscal year were determined as June 30 of the preceding fiscal year.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full-10 year

 2016		2015
0.0189992%	(	0.0181680%
\$ 938,653	\$	720,526
\$ 1,867,067	\$	1,774,408
50.27%		40.61%
85.19%		87.61%

# CITY OF ELDRIDGE, IOWA SCHEDULE OF CITY CONTRIBUTIONS

# IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM LAST 10 FISCAL YEARS

# REQUIRED SUPPLEMENTARY INFORMATION

		2020	 2019	2018	 2017
Statutorily required contributions	\$	216,599	\$ 200,710	\$ 187,238	\$ 187,728
Contributions in relation to the statutorily required contributions	*******	(216,599)	 (200,710)	 (187,238)	 (187,728)
Contribution deficiency (excess)	\$	-	\$ 	\$ -	\$ _
City's covered-employee payroll	\$	2,255,537	\$ 2,081,918	\$ 2,042,256	\$ 2,050,003
Contributions as a percentage of covered-employee payroll		9.60%	9.64%	9.17%	9.16%

 2016		2015	 2014	2013	 2012	 2011
\$ 170,694	\$	164,889	\$ 164,644	\$ 150,254	\$ 134,536	\$ 116,852
 (170,694)		(164,889)	 (164,644)	 (150,254)	 (134,536)	 (116,852)
\$ -	<u>\$</u>	-	\$ -	\$ -	\$ -	\$ -
\$ 1,867,067	\$	1,774,408	\$ 1,785,266	\$ 1,654,633	\$ 1,571,530	\$ 1,525,415
9.14%		9.29%	9.22%	9.08%	8.56%	7.66%

# CITY OF ELDRIDGE, IOWA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION LIABILITY IOWA PUBLIC EMPLOYEE RETIREMENT SYSTEM Year ended June 30, 2020

#### Changes of benefit terms:

There are no significant changes in benefit terms.

# **Changes of assumptions**:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirements rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00 percent to 2.60 percent.
- Decreased the assumed rate of interest on member accounts from 3.75 percent to 3.50 percent per year.
- Decreased the discount rate from 7.50 percent to 7.00 percent.
- Decreased the wage growth assumption from 4.00 percent to 3.25 percent.
- Decreased the payroll growth assumption from 4.00 percent to 3.25 percent.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.



# CITY OF ELDRIDGE, IOWA COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS June 30, 2020

			Speci	al Revenue
	-	Hotel Tax Fund	Un	ldridge ified TIF crict Fund
ASSETS				
Cash and investments	\$	69,620	\$	-
Receivables:				
Property tax				
Current year		-		2,212
Succeeding year  Due from other funds		4.505		- 426
Due from other funds		4,585		5,436
Total assets	\$	74,205	\$	7,648
LIABILITIES, DEFERRED INFLOWS OF AND FUND BALANCES				
LIABILITIES				
Checks in excess of bank balance	\$	-	\$	38,214
Accounts payable		-		· -
Accrued interest payable		-		-
Due to other funds			<b></b>	
Total liabilities				38,214
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues:				
Succeeding year property tax		_		
FUND BALANCES				
Restricted for:				
Community programs and services		74,205		-
Debt service Urban renewal		-		(20.5(6)
Committed for:		-		(30,566)
Capital improvements		_		_
Total fund balances		74,205		(30,566)
	P			
TOTAL LIABILITIES, DEFERRED INFLOWS	,			
OF RESOURCES, AND FUND BALANCES	<u>\$</u>	74,205	\$	7,648

	Capital	Projects					
Park Improvement Fund		Street Projects Fund		,	Debt Service Fund		Total
φ	104 404	ф	124 121	Ф	02.220	ф	451 405
\$	184,424	\$	134,131	\$	83,320	\$	471,495
	-		-		129		2,341
	-		-		76,400 2,219		76,400 12,240
					•		
\$	184,424	\$	134,131	\$	162,068	\$	562,476
\$	-	\$	-	\$	-		38,214
	2,589		-		-		2,589
	-		-		12,158 22,871		12,158 22,871
	2.500					,	
	2,589	14444		•	35,029	•	75,832
	-		-		76,400		76,400
	-		-		-		74,205
	-		<u>-</u> -		50,639		50,639 (30,566)
	-		-		-		(30,300)
	181,835		134,131	•	-		315,966
	181,835		134,131		50,639		410,244

134,131

184,424

These financial statements should be read only in connection with the accompanying notes to financial statements.

162,068

562,476

# CITY OF ELDRIDGE, IOWA COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

Year Ended June 30, 2020

	Special Revenue					
	Hotel Tax Fund	Eldridge Unified TIF District Fund				
REVENUES						
Property tax	\$ -	\$ -				
Tax increment financing	· -	720,131				
Other taxes	21,456					
Miscellaneous	-	-				
Total revenues	21,456	720,131				
EXPENDITURES						
Operating: Culture and recreation	16.056	-				
	16,856	-				
Community and economic development  Debt service	-	-				
Capital projects	5,000	<u>-</u>				
Total expenditures	21,856					
10th onponditures	21,030	,				
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES	(400	720,131				
OTHER FINANCING SOURCES (USES)						
Operating transfers in	-	-				
Operating transfers out		(757,275)				
Total other financing sources (uses)	-	(757,275)				
NET CHANGES IN FUND BALANCES	(400	(37,144)				
FUND BALANCES, BEGINNING OF YEAR	74,605	6,578				
FUND BALANCES, END OF YEAR	\$ 74,205	\$ (30,566)				

Cupitui i Tojects							
Park Improvement Fund		]	Street Projects Fund	 Debt Service Fund	Total		
\$ - - - 240 240		\$	1,028 - 1,028	\$ 50,086 - - 571 50,657	\$	50,086 720,131 22,484 811 793,512	
	21,499 21,499		25,304 25,304.00	 - 1,015,626 - 1,015,626		16,856 - 1,015,626 51,803 1,084,285	
	(21,259)		(24,276)	 (964,969)		(290,773)	
	100,000		25,000	 988,830		1,113,830 (757,275) 356,555	
	78,741 103,094		724 133,407	 23,861		65,782 344,462	
\$	181,835	\$	134,131	\$ 50,639	\$	410,244	

These financial statements should be read only in connection with the accompanying notes to financial statements.

#### CITY OF ELDRIDGE, IOWA SCHEDULE OF REVENUES BY SOURCES AND EXPENDITURES BY FUNCTION -ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

	 2020	 2019	·	2018	 2017		2016	
REVENUES								
Property tax	\$ 2,602,515	\$ 2,580,095	\$	2,397,055	\$ 2,385,897	\$	2,063,545	
Tax increment financing	720,131	346,353		255,812	308		740,379	
Other taxes	1,064,492	835,593		896,347	1,036,374		893,643	
Licenses and permits	114,266	82,941		108,112	147,215		124,835	
Use of money and property	79,436	64,838		61,377	66,400		67,038	
Intergovernmental	941,421	866,200		936,247	948,404		761,218	
Charges for services	545,772	539,975		534,680	546,415		548,377	
Miscellaneous	 5,494	 25,370		80,392	 273,886		11,867	
Total	\$ 6,073,527	 5,341,365	\$	5,270,022	\$ 5,404,899	\$	5,210,902	
EXPENDITURES								
Operating:								
Public safety	\$ 1,177,802	\$ 1,165,985	\$	1,090,815	\$ 1,062,153	\$	1,007,579	
Public works	1,263,297	1,060,591		1,265,471	1,038,394		931,154	
Culture and recreation	384,691	389,200		382,573	455,794		392,167	
Community/economic development	96,863	85,398		85,795	94,103		236,136	
General government	510,473	527,283		619,659	550,942		427,368	
Debt service	1,015,626	309,295		260,011	252,565		650,866	
Capital projects	 1,593,360	 429,668		2,593,707	 1,173,947		1,049,910	
Total	\$ 6,042,112	\$ 3,967,420	\$	6,298,031	\$ 4,627,898	\$	4,695,180	

Note: The City of Eldridge, Iowa implemented Governmental Accounting Standards Board (GASB) Statement No. 34 in the year ended June 30, 2003.

Schedule 3

	2015		2014		2013		2012		2011		
\$	2,002,223 621,419 906,392 116,975 64,497 588,723	\$	1,951,781 714,147 876,291 116,525 57,458 568,874	\$	1,869,454 790,596 853,710 124,631 50,042	\$	1,772,193 789,653 837,367 99,127 47,595	\$	1,720,593 544,048 729,757 114,398 47,499		
 \$	563,397 29,019	<u> </u>	545,313 52,976	ф.	563,124 527,952 59,659		1,096,587 515,767 100,199		623,767 435,785 31,009		
<u> </u>	4,892,645	\$	4,883,365	\$	4,839,168	\$	5,258,488	\$	4,246,856		
\$	972,776 906,164 419,211 213,817 421,227 671,007 1,671,021	\$	959,439 943,512 396,983 283,119 436,879 541,830 1,438,964	\$	961,658 804,455 375,264 173,309 333,673 513,574 1,398,325	\$	904,303 790,725 338,282 241,889 329,062 426,651 1,580,138	\$	822,089 781,744 307,703 248,406 350,137 549,917 1,368,181		
_\$	5,275,223	\$	5,000,726	_\$	4,560,258	\$	4,611,050	\$	4,428,177		

These financial statements should be read only in connection with the accompanying notes to financial statements.



### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The Honorable Mayor and Members of the City Council City of Eldridge, Iowa:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of City of Eldridge, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City of Eldridge, Iowa's basic financial statements as listed in the table of contents, and have issued our report thereon dated January 25, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Eldridge's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Eldridge, Iowa's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Eldridge's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies in internal control described in the Part II of the accompanying Schedule of Findings and Questioned Costs to be material weaknesses.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Eldridge, Iowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Comments involving statutory and other legal matters about the City of Eldridge, Iowa's operations for the year ended June 30, 2020, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### City of Eldridge, Iowa's Responses to Findings

Miner, Sity; Muli CAAPC

The City of Eldridge, Iowa's responses to the findings indentified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The City of Eldridge, Iowa's responses were not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City of Eldridge, Iowa's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Eldridge, Iowa's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Eldridge, Iowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Clinton, Iowa

January 25, 2021

#### Part II: Findings Related to the Financial Statements

#### INTERNAL CONTROL DEFICENCIES

#### II-A-20 Segregation of Duties

<u>Criteria</u> - Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps to detect and correct misstatements due to error or fraud on a timely basis.

<u>Condition</u> - The City has limited number of employees responsible for posting, updating, and maintaining the general ledger and subsidiary ledgers.

<u>Cause</u> - The City has limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> - Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> - We realize segregation of duties is difficult with the limited number and capabilities of office personnel. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing available staff, including elected officials.

<u>Response</u> - The City will continue to review operating procedures and rotate duties among available personnel as feasible. Additionally, cross-training will continue to take place.

Conclusion: Response accepted.

# Part II: Findings Related to the Financial Statements (continued)

II-B-20 Preparation of Financial Statements

<u>Criteria</u> - Management is responsible for establishing and maintaining internal control, which includes the preparation and fair presentation of the financial statements and the accompanying disclosures in accordance with U.S. generally accepted accounting principles and the standards applicable to financial audits contained in Government Auditing Standards, as issued by the Comptroller General of the United States.

<u>Condition</u> - The City, as part of the audit, engages Miner, Gilroy and Meade CPA PC to assist in preparing its financial statements the accompanying disclosures in accordance with U.S. generally accepted accounting principles and the standards applicable to financial audits contained in Government Auditing Standards, as issued by the Comptroller General of the United States.

<u>Cause</u> - The City, due to time and cost constraints, relies on the auditor to draft the financial statements and the accompanying disclosures.

<u>Effect</u> - As independent auditors, Miner, Gilroy and Meade CPA, PC, cannot be considered part of the City's internal control system.

<u>Recommendation</u> - The City should implement a comprehensive review procedure to ensure that the financial statements, including the disclosures, are complete and accurate. Such review procedures should be performed by an individual possessing a thorough understanding of generally accepted accounting principles and governmental accounting standards.

<u>Response</u> - The City will continue to review and monitor procedures currently in place, and explore options to educate and train staff to help mitigate the risks associated with the preparation of the annual financial statements.

Conclusion: Response accepted.

#### INSTANCES OF NON-COMPLIANCE

No matters were noted.

# Part III: Other Findings Related to Required Statutory Reporting

#### III-A-20 Certified Budget

<u>Finding</u>: Disbursements during the year ended June 30, 2020 did not exceed budgeted amounts in any service function. Chapter 384.20 of the Code of Iowa, which states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation".

# III-B-20 Questionable Expenditures

<u>Finding</u>: No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

# III-C-20 <u>Travel Expenses</u>

<u>Finding</u>: No expenditures of City money for travel expenses of spouses of City officials or employees were noted.

#### III-D-20 Business Transactions

<u>Finding</u>: No business transactions between the City and City officials or employees were noted.

### III-E-20 Restricted Donor Activity

<u>Finding</u>: No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.

#### III-F-20 Bond Coverage

<u>Finding</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.

#### III-G-20 City Council Minutes

<u>Finding</u>: No transactions were found that we believe should have been approved in the Council or Utility Boards minutes but were not.

#### III-H-20 Deposits and Investments

<u>Finding</u>: No instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

#### III-I-20 Revenue Bonds

<u>Finding</u>: The City has established the sinking reserve funds as required by revenue bonds provisions. No instances of non-compliance with the revenue bonds provisions were noted.

# Part III: Other Findings Related to Required Statutory Reporting(continued)

#### III-J-20 Annual Urban Renewal Report

<u>Finding</u>: The annual urban renewal report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

# III-K-20 Separately Maintained Records

<u>Finding</u>: No instances of noncompliance in regards to separately maintained records under Chapter 384.20 of the Code of Iowa were noted.

# III-L-20 Financial Condition

<u>Finding</u>: At June 30, 2020, the City had a deficit fund balance in the Nonmajor Governmental, Special Revenue, Eldridge Unified TIF District Fund of \$30,566.